# **FINANCE & ICT**

**ESTIMATES 2010/11** 

#### Revenue Budget 2010/11

#### Introduction

The Directorate is responsible for the following services.

Housing Benefits including Fraud Investigation Local Taxation Other Activities Finance Support Services ICT Services

Further detail of the services and the related CSB growth and DDF items are shown on the summary & on the appropriate budget page.

#### **Reporting Changes**

In previous years the budget has been reported on a Portfolio by Portfolio basis, this has now been changed following discussions with the Leader and the groupings within the budget report are based on the Directorate that is responsible for the delivery of the services. This has required a recasting of the 2008/09 Actual and the 2009/10 Original Estimate, so whilst the Net Cost of Services figure within the General Fund Estimate Summary remains unchanged the directorate budget summary totals and indeed the directorate CSB/DDF schedules cannot be directly compared to those reported previously.

#### **Capital Charges**

Accounting standards require that local authority fixed assets are accounted for on a consistent basis whereby proper provision for depreciation is made within service revenue accounts to reflect the cost of fixed assets used in the provision of services. The depreciation charge is based on the valuation of each asset, which is updated as necessary, or the historic cost of the asset as appropriate and the period over which each asset is depreciated is based on the useful life of the asset. Impairment charges would also be chargeable in the event of an asset suffering damage and/or the loss of economic benefits (eg storm damage). No impairment charges, however, are anticipated within the budgets. To ensure that capital charges do not impact on the level of Council Tax, these charges are reversed out in the Revenue Expenditure, Income and Financing Summary after the net operating expenditure is calculated.

#### **Compliance with CIPFA Standards**

The budget has been prepared in accordance with the latest CIPFA guidance, in particular the Best Value Accounting Code of Practice 2009. The code of practice has the status of statutory "proper practice". It is also expected that members of CIPFA will comply with all the requirements of the Code as it defines best professional practice in terms of financial reporting. The only divergence from the code in these budget papers occurs where the portfolio service groupings differ from those required by the Code of Practice. The portfolio groupings are given precedence in these papers.

#### **Budget format**

The format of the attached budget papers is the same as that adopted last year. The summary page is split into three groups: Direct Services, Regulatory Services and Support & Trading Services.

Direct Services - These reflect the headline services provided by the directorate.

**Regulatory Services** –The Cabinet has no part to play in the exercise of regulatory functions such as planning and licensing. However the Cabinet is responsible for the totality of the Council's budget. The costs of the regulatory functions therefore have been included in the appropriate portfolio budgets.

**Support and Trading Services** -Responsibility for support services and trading type arrangements has been split across a number of Directorates . In order to be transparent about the costs associated with these areas, they have been included in the relevant Directorates . However the net cost of these services is recharged to the direct and regulatory functions, either within the same Directorate or across a number of Directorates . Therefore to avoid double counting the costs are reversed out so as to arrive back at the true net cost of the Directorate.

The summary page then includes the traditional re-analysis of the budget in terms of its' opening Continuing Services Budget, CSB growth and savings, and District Development Fund expenditure and savings.

### **General Fund Estimate Summary**

2008/09 Actual £000	2009 Original Estimate £000	)/10 Revised Estimate £000		Gross Expend £000	2010/11 Gross Income £000	Net Expend £000
			Direct Services			
846	735	677	Housing Benefits	42,750	42,081	669
1,273	1,217	1,063	Local Taxation	1,661	555	1,106
300	384	815	Other Activities	930	236	694
2,419	2,336	2,555	Total (Transferred to GF Summary)	45,341	42,872	2,469
			Support and Trading Services			
2,174	2,253	2,305	Finance Support Services	2,433	106	2,327
2,523	2,687	2,821	ICT Services	2,999	73	2,926
(633)	(666)	(691)	Recharged to this Directorate	(732)	(24)	(708)
(4,064)	(4,274)	(4,435)	Recharged to other Directorates	(4,700)	(155)	(4,544)
0	0	0	Total	0	0	0
2,419	2,336	2,555	Directorate Total	45,341	42,872	2,469
2,675	2,305	2,703	Continuing Services Budget			2,301
118	130	145	Continuing Services Budget - Growth			133
(265)	(30)	(34)	Continuing Services Budget - Savings			0
2,528	2,405	2,814	Total Continuing Services Budget			2,434

_	2,528	2,405	2,814	Total Continuing Services Budget	2,434
	406	197	223	District Development Fund - Expenditure	152
	(515)	(266)	(482)	District Development Fund - Savings	(117)
_	(109)	(69)	(259)	Total District Development Fund	35
-	2,419	2,336	2,555	Directorate Total	2,469

### **Development Fund & Growth Items**

		Original 2009/10 £000's	Revised 2009/10 £000's	Original 2010/11 £000's
CSB Growth Items				
Finance Miscellaneous	Increase in Employers Pension Conts (Act Val 2007)	93	92	92
Accountancy	Staff costs Post FAC/14	(10)	(10)	
ICT	Network maintenance	(20)	(20)	
ICT	Mobile telephones - contract increases	. ,	5	2
Bank Charges	Banking & Cash collection contract savings		(4)	
Housing Benefits/Local Taxation	Replacement Revenues & Benefits System	4	4	
Housing Benefits	Housing Benefit Admin Subsidy settlement reductions	33	33	39
Insurance Services	Insurance Commission		5	
Procurement	Essex Procurement Hub		6	
		100	111	133
Investment Income	Reduction interest income*	217	217	
		317	328	133
		Original	Revised	Original
		2009/10	2009/10	2010/11
		£000's	£000's	£000's
Development Fund Items		2000 3	2000 3	2000 3
Finance Miscellaneous	Asset Register		13	
Finance Miscellaneous	Asset Register - HRA contribution		(9)	
Finance Miscellaneous	Finance System Outstanding Commitments		6	5
Finance Miscellaneous	Transfer of excess Reserves on Insurance Fund	(25)		
Finance Miscellaneous	Area Based Grant Expenditure	44		
Insurance/Risk Management	Implementation of Risk Management Strategy		2	
Housing Benefits	Hit squad to improve performance	12	40	
Housing Benefits	Combined increased volume costs		17	
Housing Benefits	Additional Admin grant re unemployed	(66)	(66)	
Housing Benefits	Additional costs for unemployed admin grant	66	66	
Housing Benefits	Additional Admin subsidy re economic downturn		(43)	
Housing Benefits	Temporary Accommodation Subsidy - Grant			(6)
Housing Benefits	Temporary Accommodation Subsidy - Costs			6
Housing Benefits	In & Out of work processes - Grant		(4)	
Housing Benefits	In & Out of work processes - Implementation		4	
Housing Benefits	HB/CTB Subsidy re 07/08 & 08/09		(85)	
Council Tax Collection	Court Cost Shortfall from 2008/09		(100)	
NNDR	Business Rates Deferral Scheme - Grant		(15)	
NNDR	Business Rates Deferral Scheme - Costs		15	
Concessionary Fares	New National Scheme - Costs	141	141	141
Concessionary Fares	New National Scheme - Grant	(241)	(241)	(111)
		(69)	(259)	35

\* These items do not appear as a separate item on any individual sheet as it does not relate to a specific Directorate budget.

### **Housing Benefits**

#### **Rent Rebates**

In 2009/10 the rent increase was originally set by members at 4%, however following an amending subsidy determination the Department for Communities and Local Government (CLG) set the increase to 3%. The Council therefore reduced its rents from 14 September 2009. Hence expenditure will be lower than originally predicted. In 2010/11 it is expected that rent restructuring will be back on target as the CLG are assuming a similar increase.

#### **Council Tax Benefits**

The estimate for Council Tax Benefits granted in 2009/10 has increased by around 18% over 2008/09, with the related grant entitlement re-assessed on the basis of the latest information available. The current economic downturn has contributed to the increase in caseload.

#### **Rent Allowances**

The estimate for Rent Allowances granted in 2009/10 has increased by around 16% over 2008/09 with the related grant entitlement reassessed on the latest information available. The current economic downturn has contributed to the increase in caseload.

#### **Non HRA Rent Rebates**

This relates to homeless people placed in Bed and Breakfast accommodation. The figures for 2009/10 revised and 2010/11 estimate show a further reduction on 2008/09 actual, which is due to proactive advice and management procedures resulting in shorter stays prior to establishing placements in permanent accommodation.

#### **Benefits Administration**

The budget includes the costs of Benefit Administration, and is partly offset by subsidy from the Government. The DWP recognises that the economic downturn has resulted in an increase in caseload and has issued specific grants to fund the additional work. The total of the additional grants received is £48,000 for 2009/10 and £50,200 for 2010/11. The implementation of the new Revenues and Benefits system has resulted in reduced computer recharges for 2010/11.

#### **Fraud Investigation**

This budget includes the cost and overhead of investigating fraudulent benefit claims. The increased cost in the revised 2009/10 budget is a result of higher recharges from the Housing Benefits Group.

# **Housing Benefits**

2008/09	2009	/10			2010/11	
Actual £000	Original Estimate £000	Revised Estimate £000		Gross Expend £000	Gross Income £000	Net Expend £000
(118)	(99)	(133)	Rent Rebates	14,317	14,446	(129)
(118)	(133)	(139)	Council Tax Benefit	9,897	10,027	(130)
(220)	(296)	(276)	Rent Allowances	16,480	16,698	(218)
59	90	45	Non-HRA Rent Rebates	105	59	46
(397)	(438)	(503)	Total Benefits	40,799	41,230	(431)
1,049	972	956	Benefit Administration	1,646	756	890
194	201	224	Fraud Investigation	305	95	210
1,243	1,173	1,180	Total Administration	1,951	851	1,100
846	735	677	Total (Transferred to Summary)	42,750	42,081	669

_	846	735	677	Directorate Total	669
_	222	12	(71)	Total District Development Fund	0
	(32)	0	(132)	District Development Fund - Savings	(6)
	254	12	61	District Development Fund - Expenditure	6
_	624	723	748	Total Continuing Services Budget	669
	0	0	0	Continuing Services Budget - Savings	0
	26	35	35	Continuing Services Budget - Growth	39
	598	688	713	Continuing Services Budget	630

### **Local Taxation**

#### **Council Tax & NNDR Collection**

The budget comprises the administration costs relating to the collection of Council Tax and Non-Domestic Rates.

#### **Council Tax**

The 2008/09 budget included £100,000 of income for court costs settlement which was delayed and has been carried forward into 2009/10 reducing the overall net budget. The further reduction between the original estimate and the revised relates to the new Revenues and Benefits computer system which has now been fully implemented, with ongoing running costs appearing in the 2009/10 revised and 2010/11 estimate.

The Estimate for 2010/11 reflects court cost income at the previous level updated for growth and inflation, and computer recharges based on the new Revenue and Benefits system.

#### NNDR

The reduction in costs from the original estimate 2009/10 to the estimate for 2010/11 relate to revised computer recharges which are now based on the operational costs of the new Revenue and Benefits system.

### **Local Taxation**

2008/09 Actual £000	2009 Original Estimate £000	)/10 Revised Estimate £000		Gross Expend £000	2010/11 Gross Income £000	Net Expend £000
1,217	1,151	1,026	Council Tax Collection	1,424	341	1,083
56	66	37	NNDR Collection	237	214	23
1,273	1,217	1,063	Total (Transferred to Summary)	1,661	555	1,106

	1,178	1,215	1,161	Continuing Services Budget	1,106
	0	2	2	Continuing Services Budget - Growth	0
	0	0	0	Continuing Services Budget - Savings	0
_	1,178	1,217	1,163	Total Continuing Services Budget	1,106
	100	0	0	District Development Fund - Expenditure	0
	(5)	0	(100)	District Development Fund - Savings	0
_	95	0	(100)	Total District Development Fund	0
_	1,273	1,217	1,063	Directorate Total	1,106

### **Other Activities**

#### **Asset Register**

This budget previously included the overheads relating to maintaining a manual Asset Register, new software has recently been purchased, and as a result the overhead will no longer be incurred.

#### **Concessionary Fares**

The Transport Act 2000 introduced a national minimum standard for local authority concessionary travel schemes for elderly and disabled people, with the budget of 2006 changing the statutory minimum, to free off-peak local bus travel to anywhere in England from 1 April 2008. The concessionary travel start time was amended in the Epping Forest District from the statutory time of 9.30am to the earlier time of 9am.

In accordance with the Department for Transport recommendations Epping Forest District Council is now issuing passes that will expire on 31 March 2013.

Estimates for 2009/10 and 2010/11 include DDF items for specific government grant of £241,000 and £111,000 respectively relating to the national scheme for anticipated additional costs of increased concessionary travel usage. The Epping Forest District travel usage has been less than that identified by the Government and costs of £141,000 are included in 2009/10 and 2010/11, showing an overall DDF saving of £100,000 in 2009/10 but a shortfall of £30,000 in 2010/11.

#### **Finance Miscellaneous**

This budget comprises various miscellaneous finance activities, provisions and contingencies which are identified independently within this budget for information.

The main changes in the 2009/10 revised and 2010/11 estimate relate to increases arising on Support Service holding accounts. The recharges to services are ascertained based on an initial estimate of costs quite early in the budget process. As the budget progresses figures are firmed up on and various changes occur, with the overhead account totals invariably changing, because the Support Service allocation system is quite involved it is impractical to re-run the allocations so any differences that occur are shown here.

#### **NNDR Discretionary Relief**

This budget relates to the National Non Domestic Rate relief for charities and organisations not established or conducted for profit. The relief under section 47 of the Local Government Finance Act gives the Council power to grant up to a further 20% discretionary relief to those receiving mandatory relief. There has been a small change in the level of relief, based on last years actual outturn

#### Non Distributed Costs

Non distributed costs comprise the elements of cost which are excluded from the definition of total cost of a service. The budget in this case relates to charges for unused shares of depot and office accommodation space, which occur as a result of empty and unallocated space which cannot be identified to a service. The costs vary from year to year depending upon the unallocated revenue element of those fixed assets.

#### Vacancy Allowance

A credit is included here for a vacancy allowance of £295,000 in 2010/11, which is equivalent to 2% of Non-HRA salaries. The General Fund provision relating to next years staff salary budget and establishment is included centrally in this budget.

#### **Provision for Bad and Doubtful Debts**

Taking into consideration the current economic climate and the actual write-offs for 2008/09, the provision is set at £100,000 for both 2009/10 and 2010/11.

### **Other Activities**

2008/09 Actual £000	200 Original Estimate £000	9/10 Revised Estimate £000		Gross Expend £000	2010/11 Gross Income £000	Net Expend £000
63	58	12	Asset Register	0	0	0
517	571	567	Concessionary Fares	815	120	695
(511)	(98)	5	Finance Miscellaneous	66	0	66
27	25	27	NNDR Discretionary Relief	27	0	27
94	98	104	Non-Distributed Costs	217	116	101
190	654	715	Total Other Activities	1,125	236	889
0	(290)	0	Vacancy Allowance	(295)	0	(295)
110	20	100	Provision for Bad & Doubtful Debts	100	0	100
110	(270)	100	Total Contingency Items	(195)	0	(195)
300	384	815	Total (Transferred to Summary)	930	236	694

	929	372	811	Continuing Services Budget	567
	92	93	92	Continuing Services Budget - Growth	92
(2	258)	0	0	Continuing Services Budget - Savings	0
	763	465	903	Total Continuing Services Budget	659
	15	185	162	District Development Fund - Expenditure	146
(*	478)	(266)	(250)	District Development Fund - Savings	(111)
(*	463)	(81)	(88)	Total District Development Fund	35
	300	384	815	Directorate Total	694

### **Finance Support Services**

The Support Services for the directorate are now shown independently in order to give a fair view of all directly related resources.

#### **Financial Policy Group**

This budget relates to the salary and overheads relating to the Director and Assistant Directors of Finance and ICT. The reduction in the budget from the original estimate 2009/10 relates to revised allocations for central computer costs.

#### Accountancy

The original and revised budgets include a CSB saving relating to the deletion of a half a full time post.

#### **Accounts Payable**

The reduction in the budget from the original estimate 2009/10 relates to a revision in the charges for support services, in particular managerial and professional and office services.

#### **Insurance and Credit control**

The changes in this budget relate to an increase in the allocation of central computer costs, additions for inflation on employee costs, and a reduction in commission credited to the account.

#### **Treasury Management**

The reduction in the budget from the original estimate 2009/10 relates to a revision in the charges for support services, in particular managerial and professional.

#### Cashiers

The increase in the budget for 2010/11 relates to depreciation charges for the replacement cash-receipting and income management systems. This has no overall effect on the Councils budget.

#### Audit and Bank Charges

This budget comprises the fee payable to PKF (UK) LLP for the provision of external audit services the 2009/10 budget includes a CSB saving of £4,000 for the retendered banking and cash collection contract.

#### **Finance Administration & Procurement**

The increase in this budget relates to a re-allocation of costs from ICT relating specifically to the procurement process. Also the centralisation in this budget of non specific Finance Directorate stationery budgets.

### **Finance Support Services**

2008/09 Actual £000	2009 Original Estimate £000	9/10 Revised Estimate £000		Gross Expend £000	2010/11 Gross Income £000	Net Expend £000
427	475	455	Financial Policy Group	465	0	465
592	604	604	Accountancy	602	0	602
166	167	147	Accounts Payable	153	0	153
86	96	107	Insurance and Credit Control	219	106	113
61	61	51	Treasury Management	51	0	51
317	326	328	Cashiers	362	0	362
259	256	263	Audit / Bank Charges	235	0	235
266	268	350	Finance Admin & Procurement	346	0	346
2,174	2,253	2,305	Total (Transferred to Summary)	2,433	106	2,327

2,137	2,263	2,308	Continuing Services Budget	2,327
0	0	11	Continuing Services Budget - Growth	0
0	(10)	(14)	Continuing Services Budget - Savings	0
 2,137	2,253	2,305	Total Continuing Services Budget	2,327
37	0	0	District Development Fund - Expenditure	0
0	0	0	District Development Fund - Savings	0
 37	0	0	Total District Development Fund	0
 2,174	2,253	2,305	Directorate Total	2,327

### **ICT Support Services**

The Support Services for the Directorate are now shown independently in order to give a fair view of all directly related resources.

#### ICT

The reduction in costs for the revised estimate relate to the re-allocation of specific procurement costs to the budget for Finance Administration and Procurement. The 2009/10 revised budget also includes a CSB saving of £20,000 relating to a reduction in equipment maintenance.

#### Telephones

This budget relates to the Council's main telephone systems and related networks, and includes all support staff and telephonists. The increase in this budget relates to a complete re-assessment and re-allocation of charges from the main ICT account.

#### Website

The costs relating to the Website are almost entirely support service costs comprising recharges from the central computer budget and managerial and professional charges for Public Relations and Democratic Services. For the revised estimate 2009/10 the full costs of operating the Website are shown in this budget, the total is allocated to services based on time allocations for the PR officers, and website activity for the other overheads.

### **ICT Support Services**

2008/09 Actual £000	200 Original Estimate £000	9/10 Revised Estimate £000		Gross Expend £000	2010/11 Gross Income £000	Net Expend £000
2,072	2,191	2,154	ICT	2,290	73	2,217
405	449	513	Telephones	535	0	535
46	47	154	Website	174	0	174
2,523	2,687	2,821	Total (Transferred to Summary)	2,999	73	2,926

2,5	530	2,707	2,836	Continuing Services Budget	2,924
	0	0	5	Continuing Services Budget - Growth	2
	(7)	(20)	(20)	Continuing Services Budget - Savings	0
2,5	523	2,687	2,821	Total Continuing Services Budget	2,926
	0	0		District Development Fund - Expenditure	0
	0	0	0	District Development Fund - Savings	0
	0	0	0	Total District Development Fund	0
2,5	523	2,687	2,821	Directorate Total	2,926

FINANCE & ICT SUBJECTIVE ANALYSIS 2010/2011 ORIGINAL															
													Cost Centre	Employees	Premises
	£	£	£	£	£	£	£	£	£	£	£	£	£	£	£
Rent Rebates Council Tax Benefit					14,317,000 9,897,270			14,317,000 9,897,270				14,445,750 10,027,050		14,445,750 10,027,050	(128,750 (129,780
Rent Allowances Non-HRA Rent Rebates					16,480,000 105,060			16,480,000 105,060				16,698,080 58,610		16,698,080 58,610	(218,080 46,450
Benefit Administration Fraud Investigation	936,590 175,850		28,390 5,330	81,810 23,260		598,710 100,060		1,645,500 304,500				756,200 95,000		756,200 95,000	889,300 209,500
Council Tax Collection NNDR Collection	719,170 127,600	230	16,190 2,910	106,730 6,320		582,070 100,450		1,424,390 237,280		341,000 39,000		175,000		341,000 214,000	1,083,390 23,280
Concessionary Fares North Weald Industrial Site				781,330		33,330		- 814,660 -		9,000		111,000		120,000 -	694,660 -
Sundry Non-distributable Costs		126,780				90,320		217,100	(50,110)		66,390			66,390	100,600
Asset Register Finance Miscellaneous		42,750		18,270		4,730		- 65,750					-	-	- 65,750
NNDR Discretionary Relief Vacancy Allowance Provision for Bad Debts	(295,000)	27,000		20,000				27,000 (295,000) 100,000						-	27,000 (295,000 100,000
TOTAL	1,664,210	196,760	52,820	1,037,720	40,799,330	1,509,670	-	45,340,510	(50,110)	389,000	66,390	42,366,690	-	42,822,080	2,468,320
Finance Services															
Financial Policy Group Accountancy Accounts Payable	388,000 479,760 77,650		25,780 4,140	220 790 580		51,430 116,980 75,100		465,430 601,670 153,330	(465,430) (601,670) (153,330)					-	-
Insurance and Financial Control Treasury Management	147,100		4,640	3,050 10,570		63,930 40,500		218,720 51,070	(112,260) (51,070)	460			106,000	106,460 -	-
Cashiers District Audit / Bank Charges	191,450 227,000		820	35,040		122,690 8,280	12,000	362,000 235,280	(362,000) (235,280)					-	-
Finance Admin & Procurement	148,980		2,300	90,550		103,710		345,540 -	(345,540)					-	-
Information Technology	898,740		7,920	822,610		282,740	277,930	2,289,940	(2,217,370)			72,570		72,570	-
Telephones Mobile Phones	13,160			174,330 12,520		331,030 3,710		518,520 16,230	(518,520) (16,230)						-
Telephones Website	13,160	-	-	186,850	-	334,740 170,440	- 4,000	534,750 174,440	(534,750) (174,440)	-	-	-	-	-	-
TOTAL	2,585,000	-	45,600	1,337,110	-	1,705,280	293,930	5,966,920	(5,787,890)	460	-	72,570	106,000	179,030	-
DIRECTORATE TOTAL	2,585,000	-	45,600	1,337,110	-	1,705,280	293,930	5,966,920		460	-	72,570	106.000	179.030	-

Third Party Payments															
								-							
Revenue Group	840,820		18,660	2,060		284,320	25,240	1,171,100	(1,171,100)					-	-
Housing Benefit Group	1,118,110		32,970	57,400		433,850	25,240	1,667,570	(1,667,570)					-	-
TOTAL	1,958,930	-	51,630	59,460	-	718,170	50,480	2,838,670	(2,838,670)	-	-	-	-	-	-